

# Public Safety and Protection Sub-Committee B



## Agenda

**Date:** Tuesday, 17 September 2019

**Time:** 10.00 am

**Venue:** First Floor Committee Room 1P09 - City Hall,  
College Green, Bristol, BS1 5TR

### **Distribution:**

**Councillors:** Chris Davies, Richard Eddy, Fi Hance, and Mike Langley

**Copies to:** Ashley Clark (Legal Advisor), Sarah Flower (Licensing Policy Advisor), Lynne Harvey (Legal Advisor), Abigail Holman (Licensing Policy Advisor), Jonathan Martin, Wayne Jones, Carl Knights (Licensing Policy Advisor), Shreena Parmar (Legal Advisor), James Roberts and Alison Wright (Neighbourhood Enforcement Team)

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**Date:** 9 September 2019



# Agenda

## 1. Welcome and Safety Information

## 2. Apologies for Absence

## 3. Declarations of Interest

## 4. Public Forum

Up to 30 minutes is allowed for this item.

Any member of the public or Councillor may participate in Public Forum. The detailed arrangements for so doing are set out in the Public Information Sheet at the back of this agenda. Public Forum items should be emailed to [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk) and please note that the following deadlines will apply in relation to this meeting:-

Questions - Written questions must be received 3 clear working days prior to the meeting. For this meeting, this means that your question(s) must be received in this office at the latest by 5 pm on 11 September.

Petitions and Statements - Petitions and statements must be received on the working day prior to the meeting. For this meeting this means that your submission must be received in this office at the latest by 12.00 noon on 16 September.

**Please note, your time allocated to speak may have to be strictly limited if there are a lot of submissions. This may be as short as one minute**

## 5. Minutes of the Previous Meeting - 9 July 2019

To confirm as a correct record for signing by the Chair.

**(Pages 4 - 15)**

## 6. Suspension of Committee Procedure Rules CMR10 and CMR11 Relating to the Moving of Motions and Rules of Debate

Recommended – that having regard to the quasi-judicial nature of the business on the Agenda, those Committee Procedure Rules relating to the moving of motions and the rules of debate (CMR10 and 11) be suspended for the duration of the meeting.



## **7. Exclusion of the Press and Public**

Recommended – that under Section 11A(4) of the Local Government Act 1972 the public be excluded from the meeting for the following items of business on the ground that involve the likely disclosure of exempt information as defined in Part 1 of Schedule 12A to the Act, as amended.

- |   |                         |
|---|-------------------------|
| <b>8. Application for the Renewal of a Private Hire Driver Licence and Renewal of a Private Hire Vehicle Licence GA</b>                               | <b>10.00 am</b>         |
|   | <b>(Pages 16 - 28)</b>  |
| <b>9. To seek consideration of whether the driver is 'fit and proper' following on from an investigation by the Neighbourhood Enforcement Team JM</b> | <b>12.30 pm</b>         |
|   | <b>(Pages 29 - 66)</b>  |
| <b>10. Application for the Renewal of a Private Hire Driver Licence MC</b>  | <b>2.00 pm</b>          |
|   | <b>(Pages 67 - 75)</b>  |
| <b>11. Application for the Grant of a Private Hire Driver Licence SA</b>  | <b>2.30 pm</b>          |
|   | <b>(Pages 76 - 100)</b> |



## Bristol City Council Minutes of the Public Safety and Protection Sub-Committee B



9 July 2019 at 10.00 am

### **Members Present:-**

**Councillors:** Chris Davies, Richard Eddy (Chair), Fi Hance, Sultan Khan and Jo Sergeant

### **Officers in Attendance:-**

Ashley Clark (Legal Advisor), Sarah Flower (Licensing Policy Advisor) and Abigail Holman (Licensing Officer)

### **1. Election of Chair for 2019/20**

The Democratic Services Officer received proposal for Chair of PSP Sub-Committee B:

- Cllr Khan proposed Cllr Eddy, seconded by Cllr Sergeant
- When put to the vote it was agreed that Cllr Eddy would Chair PSP Sub Committee B

### **2. Election of Vice-Chair for 2019/20**

The Democratic Services Officer received proposal for Vice-Chair of PSP Sub-Committee B:

- Cllr Eddy proposed Cllr Davies, seconded by Cllr Sergeant
- When put to the vote it was agreed that Cllr Davies would be the Vice-chair of PSP Sub-committee B

The Democratic Services Officer handed over the remainder of the meeting to the Elected Chair

### **3. Welcome and Safety Information**

The Chair welcomed those in attendance and led introductions

### **4. Apologies for Absence**

Apologies were received from Cllr Langley; Cllr Sergeant was present as his substitute



## 5. Declarations of Interest

None

## 6. Public Forum

None

## 7. Suspension of Committee Procedure Rules CMR10 and CMR11 Relating to the Moving of Motions and Rules of Debate

**RESOLVED** – that having regard to the quasi-judicial nature of the business on the Agenda, those Committee Procedure Rules relating to the moving of motions and the rules of debate (CMR10 and 11) be suspended for the duration of the meeting.

## 8. Exclusion of the Press and Public

**RESOLVED** that under Section 11A (4) of the Local Government Act 1972 the public be excluded from the meeting for the following items of business on the ground that involve the likely disclosure of exempt information as defined in Part 1 of Schedule 12A to the Act, as amended.

The items on the agenda were not heard in the order published but as follows:

KU

MA

DR in absence

DS

At the conclusion of DS application Cllr Sergeant left the meeting

BD

GB

At the conclusion of GB application Cllr Hance left the meeting

SC

## 9. Application for Street Trading Consent: SC

This item was heard out of sequence at the end of the day and not as listed on the agenda. At the hearing of this application both Cllr Sergeant and Cllr Hance had left the meeting.

The Applicant was in attendance.



The licensing Officer presented the report to Committee.

- The application was for the grant of a Street Trading Consent for St George's Park only the other 2 locations, mentioned in the report, of Narrow Quay and Hanover Quay, had been withdrawn.
- SC had won the tender to provide a concession stand in St George's Park for a period of 3 years and is required to obtain street trading consent to trade lawfully.
- The report draws attention to an issue that arose in December 2017 when SC operated a concession on Ashton Road near the football ground that was successfully prosecuted in July 2018. That unit was found to be trading without consent, the report details the issues arising from the applicants brother's involvement in that concession.
- Officers are looking to committee to make a decision on the application on whether the applicant is suitable to trade as outlined by its policy that states:

***"Suitability of Applicant***

*When determining an application for the grant or renewal of a street trading consent the council will consider all relevant information relating to the suitability of the applicant to hold such a permission including:*

- a) whether the applicant has been convicted of any relevant offence;"*

The Applicant addressed the Committee:

- SC assured Committee that he had learnt a lesson from the situation that arose in 2017 when he failed to take proper steps to transfer the business to his brother.
- That he would take personal responsibility for the management of the site and would ensure that all required documentation are updated and completed as and when necessary. That his brother would not be leading this concession stand but would only work as an employee.
- SC apologised for not checking the situation with regards to the correct process and procedure relating to Ashton Road.

The Applicant and related parties left the room to enable Committee to make its decision.

The Committee considered the officers report and the oral presentation in line with Council policy.

Committee considered whether the issues relating to the actions of the applicant's brother reflected on the applicant's suitability to trade. They heard from SC that he would be responsible for all paperwork and would ensure that his brother took no part in managing this concession. Committee were reassured by this and in the knowledge that any breach of process would result in the revocation of the trading consent. On being put to the vote members unanimously agreed that the trading consent would be granted with a warning to the applicant that if he failed to take control of the business the license and consent would be revoked.

**Resolved:**

- 1. that the application for Trading Consent would be granted on the basis that any future breaches would result in its revocation and**
- 2. that the applicant would be responsible for the completion of all process & procedure including any related documentation to operate the business.**

All parties returned to the room for the decision.



## 10 Application for street trading consent - DA

The applicant was unable to attend due to ill health and requested that the matter be deferred to another committee hearing date.

## 11 Application for the Grant of PHV - DR

DR was not in attendance. The application was originally listed for hearing on the 11<sup>th</sup> June but committee wanted to hear from the applicant so agreed for it to be deferred to give the applicant a further opportunity to attend and answer questions from committee. Committee noted that for a second time the applicant failed to attend and was happy for this matter to proceed in his absence.

The Licensing Officer highlighted the following from the report:

- The application was for the grant of a private hire vehicle licence seeking exemption from council policy as the vehicle is a diesel vehicle.
- The vehicle was owned by Bath Taxi Ltd and the applicant purchased it from them in November 2018.
- Council Policy has strict guidelines on vehicle specification, and specifically for those that are presented for first registration in that it excludes diesel vehicles.
- The applicant was expected to present his vehicle for inspection on the day of the hearing.

The Policy Advisor read the applicants email to Committee.

Committee were unable to explore the application further without the presence of the applicant.

The Licensing Officer left the room to allow the Committee to make a decision.

The Committee Carefully considered the report of the Licensing Officer and its policy.

Members endorsed the Vehicle Specification of the policy as it was well thought out with the intention of making a contribution to the work being done to improve Bristol's air quality.

**Resolved: The application be refused on the basis that there was no reason given to deviate from Council Policy.**

## 12 Application for renewal of PHD - DS

The Applicant was in attendance.

The Licencing Officer introduced the report handing over to PC Quinton to present the evidence.



- The applicant had made an application for the renewal of his private hire driving licence that had expired on the 15<sup>th</sup> June 2019 and on conducting the preliminary checks it came to light that the applicant had been stopped on two occasions for allegedly plying for hire.
- The visual video evidence could not be viewed without the consent of the members of public captured in the video. The committee was able to hear audio recording of the approached made to the applicant by the Officer.
- The first incident took place on the 3<sup>rd</sup> December 2017 Queens Road Clifton and the second on 9<sup>th</sup> June 2019 near DoJo Nightclub. The matters are fully detailed in the report.
- 3<sup>rd</sup> December incident: DS was observed picking up someone in the area; PC Quinton explained he was in an unmarked car therefore had to call for assistance to pull the car over. When interviewed the passenger explained that he was told by the driver to say he was a friend but that was not the case.
- That second incident centre around DS assertion that he had been asked by his friend inside the club to take home a girlfriend. DS said he assumed the person who got into the car was that person and proceeded to drive off.
- It was further alleged by the female passenger that DS had been given £20 as she entered the car to cover the cost of the journey to Bishopworth but DS denied receiving any cash from her.
- In respect of the incident on the 9<sup>th</sup> June the witness was not prepared to attend court so there was not enough evidence to submit a file to the Crown Prosecution Office.
- The matter of the £20 was left unresolved.

#### The Applicant addressed the Committee

- The first incident on Queens Rd happened when a friend who had lost his wallet was my passenger and I agreed to take him home after a night out. DS objected to being pulled over by several police vehicles and believes this scared the passenger who then denied that they knew each other.
- DS explained that as a Sikh he could not see a friend in need and not provide assistance and that was the reason why he was in the car. DS asserted that the way in which the police had pulled him over had scared the passenger into denying that they were friends. That the passenger his friend was prepared to be his witness in court if necessary but was never asked to do so.
- When asked by Committee for a further explanation, PC Quinton confirmed that he was in an unmarked vehicle and had to call for blue light assistance to pull the applicant over on the night. The Officers on duty would not be aware of the reason for the request and would therefore attend as requested.
- Committee asked to see the video to be able to determine how many vehicles were involved in the stop.
- DS explained that the second incident involved who believed to be a girlfriend of a friend who was in the club. He was asked to take her home after a falling out and assumed that the person who got into his vehicle was his friend's girlfriend.
- DS felt that he had been targeted by PC Quinton and made a complaint on that basis.
- That he had not been able to work for some weeks and this was impacting him financially. That he is a devout Sikh and would assist extended members of the community, family and friends when asked. That PC Quinton would confirm that he had remained polite throughout both incidents, having no complaints about my behaviour towards him.



- DS advised commitment that he was Dyslexic but able to complete receipts when asked and therefore needed to work in this capacity as a driver.

The Applicant with the Licensing Officer and PC Quinton left the room to allow the committee to make a decision on the application.

Committee reviewed the information shared and upon consulting its policy noted:

That the applicant had 2 allegation of plying for hire, which would include driving without being properly insured; that committee would have to support PC Quinton's account of the circumstances surrounding each incident; that the law was clear on this; that the video evidence was clear; demonstrated that the Applicant was not a fit and proper person to drive a taxi.

**Resolved:**

That the Committee were satisfied from the evidence presented that it could make a determination as stated in its policy on whether the applicant was suitable to be issued with a private driver license and that they found the applicant not to have met its fit & proper test as outlined: Local Government (Miscellaneous Provisions) Act 1976 section 51(1)(a) and that the applicant had acted contrary to the Town Police Clauses Acts and had been properly observed plying for hire.

The applicant and parties returned to the room to hear the decision.

Cllr Jo Sergeant left the room

### **13 Application for the renewal of PHD Licence - KU**

The Applicant was in attendance with a family member.

The Licensing Officer outlined the background to the application as follows:

- The applicant PHD licence held since 1993 expired on 2<sup>nd</sup> June 2019 and on renewal the DVLA check revealed a list of driving convictions detailed in the report.
- The most recent conviction dated 8<sup>th</sup> October 2018 CD10 was not reported until the request for renewal was submitted.
- That the applicant had failed to advise the proper office of the conviction according to the terms of Council Policy.
- The PHV licence is due to expire in April 2020.
- The Committee were requested to consider whether KU was a 'Fit & Proper' person to hold a licence and to refuse the applicants request to depart from Council Policy.



The Applicant made the following presentation and answered questions put to him by the Committee:

- KU had been driving for 30 years and that this was the first road traffic accident involving a cyclist. On the day of the incident every effort was made to assist the cyclist and cooperate with police.
- KU drew member's attention to the type of motoring convictions on his licence and asked them to note that this is the only offence relating to a person.
- KU had been out of work for 5 weeks and had a mortgage and family to support and was unable to do so if he was unable to run his business.
- KU explained that he understood that on conviction he had to advise the proper office and contended that he had done so. KU was unsure when conviction took place believing that it was in February or March 2019 and that it was reasonable to declare in May.
- KU confirmed that he worked well with the members of the public and received nothing but praise when working for the local hospital taking patients to appointments and returning them home.
- KU was aware that on making an application for renewal the relevant checks would reveal all information relating to driving convictions and other offences therefore had no intention to conceal the information but believed it was appropriate to advise following conviction.

The Applicant and Licensing Officer left the room to allow Committee to make their decision.

Committee carefully considered all the information presented together with Council Policy.

They were mindful that the most recent conviction, CD10, was considered a major traffic offence. That he had failed to declare the incident immediately after occurrence as required under the policy. This was not his first offence and he was aware of the procedure.

Committee supported council policy that required a higher standard of driving for a taxi driver and that they had to consider the historical driving convictions that showed a pattern of behaviour. Committee could see no mitigating circumstances to set aside its policy.

**Resolved:**

**Committee determined pursuant to the Local Government (Miscellaneous Provisions) Act 1976 Section 5(1)(a) that the applicant was not a fit & proper person to hold a drivers licence therefore:**

- **Refusing the application for a Private Hire Driving licence**
- **Revoking the Private Hire Vehicle**

The Applicant and Licensing Officer returned to the room to receive the decision.

#### **14 Application for the renewal of PHD Licence - MA**

The applicant was in attendance.



The Licensing Officer presented the report outlining the background to the application.

- The applicant had requested the renewal of both his Private Hire Driving Licence that expired 12<sup>th</sup> June 2019 and the Private Vehicle Licence that expired on the 28<sup>th</sup> March 2019.
- The Applicant had advised the proper office that the vehicle had to be repaired and requested an extension that expired on the 20<sup>th</sup> June.
- On receipt of the application for the renewal of the PHD a DVLA search revealed a number of convictions that was detailed in the report totally 15 penalty points
- Committee were asked to refuse the application in line with Council policy.

The Applicant addressed the Committee:

- MA was asked to address the issue of the penalty points and those pertaining to failing to advise of the driver at the time of an offence.
- MA provided a background on his recent family difficulties resulting in him living in temporary accommodation. This had resulted in the notifications of driving offences not coming to his attendance. MA informed committee that he had given the appropriate notification, of the change of address, to both to the DVLA and Licensing Office. He had attended court providing the details of the driver at the time of the offence but by then it was too late to share that information and therefore given the MS90 penalty charge.
- MA when asked was unable to provide an explanation as to the sequence of offences in 2004. MA explained that he had not been banned because when he attended the Magistrate Court he explained the exceptional hardship that would occur should he lose his licensing under totting up process.
- MA confirmed that he was now at a new address had advised all parties of this to avoid any future confusion.
- MA attention was brought to the additional evidence submitted that gave his previous address and asked to provide an explanation for this.
- Committee noted that he was unable to supply an adequate explanation as to why the mortgage letter was addressed in that way.
- MA advised that his vehicle had been rented out to another driver to conduct business and that person held a PHVL.
- The vehicle licence had expired whilst the car was undergoing repairs but it had now been repaired and had passed the MOT test.
- MA had not made an application for the renewal of the Private Hire Vehicle Licence.

The Applicant together with the Licensing Officer left the room for the Committee to make its decision.

The Committee carefully considered the evidence presented and oral evidence received.

Committee considered the accumulation of offences that resulted in 15 penalty points on his licence; MA's failure to disclose to the proper office on receiving the convictions; noted with concern the unanswered questions about his previous addresses noting that the letter from the mortgage company was addressed to MA at what is said to



be a former address; that proper notice was not given of his brother driving the car; they accepted that he had suffered a loss of income as a result of not being able to drive.

Committee were reminded of its policy that a licensee should advise the council by the end of the next working day of any event that impacted their driving licence. That the applicant had only applied for the renewal of his PHDL and therefore it is appropriate to consider whether MA was a 'Fit & Proper' person because of the convictions and the failure to inform contrary to policy.

**Resolved:**

That the Committee were satisfied from the evidence presented that it could make a determination as stated in its policy on whether the applicant was suitable to be issued with a private driver license and that they found the applicant not to have met its fit & proper test as outlined: Local Government (Miscellaneous Provisions) Act 1976 section 51(1)(a) therefore the application was refused.

The applicant and licensing officer returned to the room where the decision was shared.

## **15 Application for the grant of PHD - GB**

The Applicant was in attendance with a family member.

The Licensing Officer presented the report:

- The application was for the grant of a Private Hire Driver Licence with exemption from taking the Knowledge Test and Gold Standard Course as the applicant would only be engaged in Chauffeuring work.
- Council policy demanded that all applicants fulfil the requirement of a fit and proper person test by undertaking a number of mandatory steps before the issuing of a PHDL.
- Officers were looking to Committee to refuse the request and adhere to Council Policy.

The Applicant addressed Committee:

- GB confirmed that he had been a care worker for a number of years supporting adults with learning difficulties.
- That he now intended to join the family chauffeuring business, working in the greater Bristol region; normally between hotels and the airport including film sets such as the Bottle-yard.
- That his time spent supporting people with special needs had resulted in him having an awareness of the care needed towards all especially those with special needs. In addition as the work was outside the local streets of Bristol the knowledge test would have no added benefit to his driving route, he would be working between fix destinations.
- GB confirmed that it was not the cost attached to the test that lead to the request but the need to have him join the family business as soon as possible to provide support.
- When asked to qualify the nature of the chauffeuring business committee were advised that the requirements were for (the following examples were provided); airport to hotel routes; services to



headline acts attending local festivals; family's using private airports taking children to private schools in around the Bristol region.

- The applicant's family had been involved in the Executive Car business for over 20 years.
- The Licensing officer advised Committee that it was a growing trend for executive car businesses to have their drivers apply for exemption from the Knowledge test and the Gold Standard test but committee were reminded that the Gold Standard test covered necessary legislation and customer care including the requirement to consider the specific needs of disabled passengers.

The Applicant and parties left the room to enable Committee to make its decision.

The Committee considered the report of the licensing officer and the oral presentation together with its policy.

Committee accepted that the applicant would be working exclusively for the family executive chauffeuring business and looked to ensure that the applicant remained in this area of work and not stray into wider private hire trade. They therefore looked to apply a condition restricting the operation of the license to Executive work only. They then considered the importance of the mandatory tests. The Gold Standard test served a particular purpose therefore they could see no reason to depart from Council policy on this requirement. They were prepared to agree the exemption to the Knowledge Test as the applicant would be engaged in executive work.

**RESOLVED** - the Committee were satisfied that the Applicant could be treated as an exception to Council policy and be granted a licence without undertaking the Knowledge Test subject to:

- (1) an additional condition being attached to the licence to ensure he only engaged in "executive/chauffeur" work in an executive vehicle as defined by Council policy.  
Section 51(2) of the Local Government Local Government (Miscellaneous Provisions) Act 1976 states that a district council may attach to the grant of a licence under this section such conditions as they may consider reasonably necessary;
- (2) the Applicant undertaking/obtaining the following:
  - a. the Gold Standard training;
  - b. an Immigration Right to Licence check;
  - c. a DVLA Mandate;
  - d. an enhanced Disclosure and Barring Service Check.

The Applicant and all parties returned to the room for the decision.

## **1f Application for the grant of a PHD Licence - BD**

The Applicant was in attendance.

The Licensing Officer presented the report.



- The applicant sought the re-issue of his Private Hire Driver Licence that had been revoked because he had been banned from driving for the mandatory 6 months period because the number of penalty points on his licence exceeded 12 points.
- A search carried out revealed the penalty points related to excess speed in a 20 mile per hour zone. The period of disqualification ran from the 7<sup>th</sup> June 2018 to 6<sup>th</sup> December 2018. Council policy prescribes a period of 12 months free from conviction must have elapsed from the restoration of the DVLA licence, before an application can be made.
- This is the applicants second application for grant, the first request was heard on the 19<sup>th</sup> February 2019 and refused.
- Officers were looking to Committee to refuse the request according to Council Policy.

The Applicant addressed the Committee:

- The applicant explained that he had been caught on consecutive occasions driving above 20 mph in a designated 20mph zone.
- He provided examples of his good record; that he provided a service to children services, trusted to engage with children and transport them safely for the home to school service.
- That he was no danger to the public and would going forward ensure that he drove as per the prescribed limit designated for whichever highway he was on.
- That he had attended the licensing office and advised them of the conviction but had not been advised to reconfirm the conversation in writing.

The applicant and licensing officer left the room for the committee to make a decision in this matter.

The Committee considered the notes of the previous hearing; the report of the licensing officer and the oral presentation from the applicant together with its policy.

They noted the offences related to low speed below 30mph; that the applicant had a period of 6 months without his PHDL short of the 12 months required by council policy. Committee noted the direction given to the applicant by committee in February giving rise to this second request at the end of a 6-month period.

Committee agreed that:

It was a unique situation and the committee were prepared to depart from council policy because of the applicant's good record and the nature of the offences that happened whilst driving at low speed through the 20mph zones. Committee deemed that the applicant was no danger to the public therefore agreed to grant the application.

**Resolved: that committee were willing to depart from council policy and grant the application for the renewal of the Private Hire Driving Licensing.**

The Applicant and the parties returned to the room to hear the decision.

## 17 Amended Reports



Meeting ended at 3.30 pm

**CHAIR** \_\_\_\_\_



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A  
of the Local Government Act 1972.

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